# DIVISION OF WORKERS' COMPENSATION

# 2015 ANNUAL REPORT

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# Introduction

#### **Mission Statement:** "To Promote and Protect Industry and Labor"

The Missouri Workers' Compensation Law is the exclusive remedy for employers and employees to adjudicate and resolve disputes relating to injuries, illnesses or occupational diseases that arise out of and in the course of employment. Senate Bill 1, 97th Gen. Assembly, 1st Reg. Sess. (2013), made several changes to the law, effective January 1, 2014 (SB 1)<sup>1</sup>. Occupational diseases were added to the exclusive remedy provision under the law as set out in §§287.120.1 and 287.120.2. In addition, §287.067.2 was amended to state that an injury or death by occupational disease is compensable only if the occupational exposure was the prevailing factor in causing both the resulting medical condition and disability.

Any reference to employers includes the workers' compensation insurance carrier, Division of Workers' Compensation (Division) approved individual self-insured employer or group trusts, as the case may be. The workers' compensation law applies to all employers that have five or more employees. Construction industry employers who erect, demolish, alter or repair improvements are subject to the law if they employ one or more employees. Partners and sole proprietors may individually elect to obtain coverage. The law does exempt a very small and very specific group of employees, which includes farm laborers, domestic servants, certain real estate agents and direct sellers and commercial motor-carrier owner-operators. Please refer to §287.090 for additional information.

All employers subject to the law must insure their entire workers' compensation obligations or liabilities under the law with an insurance carrier that is authorized to provide such services in the state of Missouri by the Missouri Department of Insurance, Financial Institutions and Professional Registration, or meet the requirements of the Division to be granted self-insurance authority. SB 1 amended §287.280.1 to permit an employer to insure in whole or in part their employer liability, under a policy of insurance or a selfinsurance plan. SB 1 also grants an employer the option to reject mesothelioma liability and if the employer rejects this liability, the exclusive remedy provision of the Workers' Compensation Law does not apply. SB 1 grants the employer the option to accept mesothelioma liability by either insuring their liability by purchasing insurance coverage with an insurance carrier; qualifying as a self-insurer; or by becoming a member of a group insurance pool that complies with the requirements of §287.223. This section creates the Missouri Mesothelioma Risk Management Fund.

<sup>&</sup>lt;sup>1</sup>Throughout the Annual Report, changes made to the Law by SB 1 are referenced, where applicable. All references are to Missouri Revised Statutes, RSMo (2014) unless otherwise stated. 3

The Division administers the Workers' Compensation Law. The Division has seven adjudication offices equipped to render services to employees and employers. The Division carries out its responsibilities through several programs and units, located primarily in Jefferson City, that provide services to all stakeholders. An administrative tax, not to exceed two percent, is imposed on employers to fund the administrative expenses of the Division associated with the administration of the Missouri Workers' Compensation Law.

Under the Missouri Workers' Compensation Law, an injured employee is entitled to receive medical benefits, temporary total disability benefits (TTD), and permanent partial disability (PPD) or permanent total disability benefits (PTD), respectively. The TTD benefits generally equal two-thirds of the injured employee's average weekly wage not to exceed a maximum rate set by the legislature. The average weekly wage is determined by examining various pay periods immediately preceding the date of injury. SB 1 established a new definitional provision contained in §287.020(11) relating to "occupational diseases due to toxic exposure" to include the following: mesothelioma, asbestosis, berylliosis, coal worker's pneumoconiosis, bronchiolitis obliterans, silicosis, silicotuberculosis, manganism, acute myelogenous leukemia, and myelodysplastic syndrome.

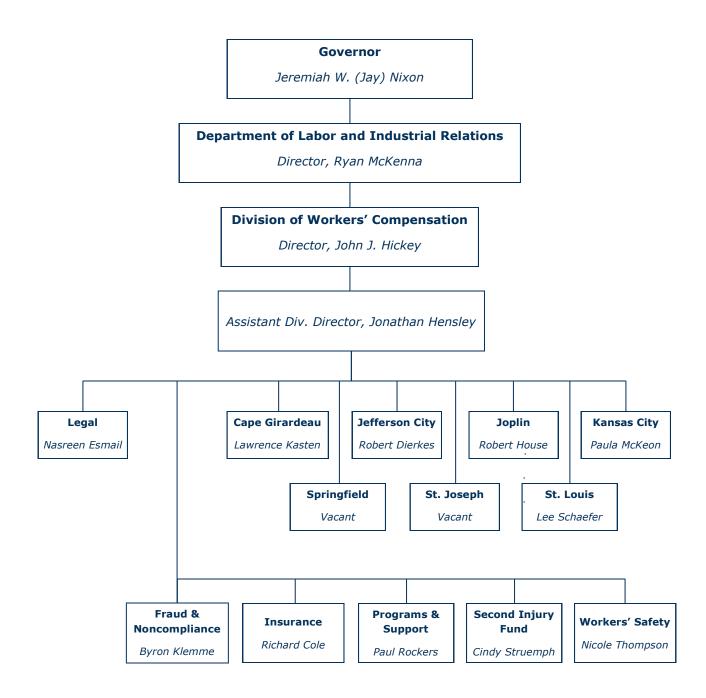
For all claims filed on or after January 1, 2014, for occupational diseases due to toxic exposure that result in PTD or death, an employee is entitled to such amount due to employee during his life based upon an award of PTD and death; except that the PTD and death shall only be paid when the enhanced benefits have been exhausted. The enhanced benefit for occupational disease due to toxic exposure *not including meso-thelioma* is an amount equal to 200% of the state average weekly wage (SAWW) as of the date of diagnosis for 100 weeks. The enhanced benefit for occupational disease due to toxic exposure that *is diagnosed to be mesothelioma*, is an amount equal to 300% of the SAWW for 212 weeks. §287.200.4, *et seq*.

This report, as required by §287.680 briefly describes each of the programs and units and summarizes the transactions and proceedings undertaken for the year 2015. This report includes the statistical information collected by the Division where applicable<sup>2</sup>.

<sup>&</sup>lt;sup>2</sup> All tables, figures and data in this report were derived from documents filed and information reported to the Division of Workers' Compensation as required by law, unless otherwise noted. The techniques and analysis used are appropriate and reasonable based upon information currently available and as reported to the Division.



# **Organizational Chart**



# Biographies



#### Ryan McKenna

#### Director, Department of Labor & Industrial Relations

Ryan McKenna was named the Director of the Missouri Department of Labor and Industrial Relations in December 2013 by Governor Jay Nixon. Prior to his appointment, McKenna represented the constituents of Jefferson County in the Missouri Senate since 2006 and he was a member of the Missouri House of Representatives from 1998 to 2004. During his time as Senator, he served on several senate committees, including the Jobs, Economic Development and Local Government Committee. A Jefferson County native, McKenna is a graduate of Missouri State University and worked as a union laborer on highway and bridge construction before being elected to the General Assembly.



#### John J. Hickey

#### Director, Division of Workers' Compensation

John J. Hickey was appointed to serve as the Division of Workers' Compensation Director of the Missouri Department of Labor in 2011. Prior to this appointment, Hickey served as the employee representative commissioner on the Labor and Industrial Relations Commission for nine years. Hickey also represented the 80th District in the Missouri House of Representatives from 1993 to 2002. Hickey served on both the Workers' Compensation Committee and Labor Committee for 10 years and was Chairman for seven years.



# Administration

#### **DIVISION OF WORKERS' COMPENSATION**

Jonathan Hensley, Assistant Div. Director

The Assistant Director reports to the Division Director and is responsible for the dayto-day operations of most units within the Division. This position works closely with management staff to optimize daily operations and ensure the Division's mission and goals are achieved.

#### PROGRAMS & SUPPORT

Paul Rockers, Manager

The Programs and Support Unit receives all filings made by the parties with the Division. This unit's functions include claims processing, database management, case review, imaging, electronic data interchange (EDI) monitoring, fulfilling copy work requests, and responding to inquiries by the Social Security Administration. This unit also oversees the Customer Service Unit, which handles all calls to the Division on the toll-free line, as well as, oversees the records in the Division's file room which are transferred to the Secretary of State's Office.

#### **ADJUDICATION**

The Division's statutory responsibility to adjudicate and resolve disputes under the law is fulfilled by the seven adjudication offices throughout the state of Missouri. The Administrative Law Judges, court reporters, docket clerks, and assistants provide the services to the parties of the case who appear at the scheduled docket settings in each respective office. The Division offers various docket settings to assist with the timely resolution of workers' compensation claims. The Division also schedules evidentiary hearings on medical fee disputes and tort victims' compensation cases.

#### **LEGAL**

Nasreen Esmail, Chief Legal Counsel

The Legal Unit provides legal advice and assistance to the Division Director and various units and programs within the Division. The Legal Unit oversees the Religious Exception Program, Medical Fee Dispute Program, Line of Duty Compensation Fund, Proof of Coverage, and the Dispute Management Unit. The unit responds to subpoenas and requests for records, complaints referred by other agencies, constituent requests, and all email inquiries sent to the Division's website. In addition to various other duties, the unit also drafts proposed rules and amendments to the existing regulations to be filed with the Joint Committee on Administrative Rules and Secretary of State's office upon approval by the Department and the Labor and Industrial Relations Commission.

#### **DISPUTE MANAGEMENT**

Glenn Easley, Mediator

The Dispute Management Unit is responsible for providing information and attempting to resolve disputes between employers/ insurers/Third-Party Administrators and injured employees prior to a Claim for Compensation being filed with the Division. The Division's information specialists receive calls, on the toll-free number maintained by the Division, from various stakeholders with questions about workers' compensation law, procedural requirements or status of a particular case. Referrals are made to this unit when it appears that the issues can be resolved at the early stages of a case by providing early intervention assistance. Written requests for mediation from injured workers are also received by the Mediator to determine if any disputes can be resolved by telephone conferences, rather than a personal appearance at one of the adjudication of-7 fices.

#### FRAUD & NONCOMPLIANCE

Byron Klemme, Investigation Manager

The Fraud and Noncompliance (F & N) Unit is responsible for investigating alleged fraud and noncompliance in workers' compensation. This unit investigates allegations of fraud by employees, employers, attorneys, insurers or physicians. Noncompliance includes the failure by employers to carry workers' compensation insurance, or to post notice of workers' compensation at the workplace. Appropriate cases of fraud and noncompliance are referred to the Missouri Attorney General's Office for prosecution.

#### SECOND INJURY FUND

Cindy Struemph, Manager

The Second Injury Fund Unit is responsible for the billing and collection of the Second Injury Fund (SIF) surcharge and supplemental surcharge as well as processing SIF benefit payments. When an employee is eligible for SIF benefits and a compromise settlement has been approved or an award has been issued by the Administrative Law Judge, the Division processes payments to the injured worker. The SIF Unit also pursues recoveries of overpayments made on permanent total disability cases and certifies vocational rehabilitation providers.

#### INSURANCE

Richard Cole, Manager

The Insurance Unit oversees roughly 30 percent of the workers' compensation insurance market as many employers take advantage of the option to self-insure their obligations. Missouri has stringent requirements that need to be met prior to granting selfinsurance authority to an employer, including requirements that relate to financial stability, loss history, safety, and claims handling processes. The unit's functions consist of reviewing applications, overseeing the existing self-insured entities, and conducting claims audits.

#### WORKERS' SAFETY PROGRAM

Nicole Thompson, Manager

The Missouri Workers' Safety Program (MWSP) helps employers improve workplace safety and reduce workers' compensation costs by ensuring that Missouri businesses have access to individualized safety and health services by certifying the safety programs of insurance carriers and maintaining a registry of certified safety consultants. MWSP also certifies the safety programs of physical rehabilitation facilities and evaluates the safety programs of selfinsured businesses and trusts.



# Assessments & Expenditures

#### Workers' Compensation Administrative Fund Tax and Surcharge

As required by §287.690 and §287.716 the State of Missouri imposes a workers' compensation administrative tax on all workers' compensation insurance carriers and self-insured employers and an administrative surcharge on every workers' compensation deductible plan policyholder insured in Missouri. Section 287.690 authorizes the imposition of an administrative tax not to exceed two percent and §287.716 authorizes the imposition of an administrative surcharge at the same rate as the administrative tax. The revenue from the administrative tax and administrative surcharge is used to fund expenses associated with the administration of Missouri's Workers' Compensation Law. The Director of the Division determines the rates for the subsequent calendar year by October 31, using the formula set forth in §287.690.

Year	Premium Base	WC Assessment	Revenue Collected*
2006	\$2,011,936,403	0.00%	\$1,637,961
2007	\$1,935,620,269	1.00%	\$11,836,057
2008	\$1,694,928,423	1.00%	\$15,066,584
2009	\$1,514,085,982	0.50%	\$8,694,109
2010	\$1,323,493,497	1.00%	\$12,296,302
2011	\$1,351,278,216	1.00%	\$12,064,890
2012	\$1,431,904,829	1.00%	\$13,516,121
2013	\$1,513,481,654	1.00%	\$14,826,739
2014	\$1,675,711,819	1.00%	\$16,146,088
2015	Not yet available	1.00%	\$17,876,127

Source: Missouri Department of Insurance, Financial Institutions and Professional Registration and Missouri SAM II Financial System.

\* Note: Although the Premium Tax Rate for some calendar years was set at 0.0 percent, insurance companies still remitted workers' compensation taxes, which may have represented delinquent taxes or adjustment amounts.

BALANCE of fund on January 1, 2015	\$12,346,657
Revenue:	
Tax & Surcharge Collections	17,876,127
Interest	64,019
Miscellaneous Receipts	917,244
Total Revenue	\$18,857,390
Expenditures:	
Administrative Costs	15,553,617
Total Expenditures	\$15,553,617
BALANCE of fund on December 31, 2015	\$15,650,432

Source: Missouri SAM II Financial System

Section 287.715 provides for the collection of an annual surcharge not to exceed 3 percent from every authorized selfinsurer and every workers' compensation policyholder insured in Missouri. To address the solvency issues facing the SIF, §287.715.6 authorizes the Division Director to collect a supplemental SIF surcharge not to exceed 3 percent for calendar years 2014 to 2021, of policyholder's or selfinsured's workers' compensation net deposits, net premiums or net assessments of the previous policy year. The surcharge collected is deposited to the credit of the SIF and used to pay benefit and expense liabilities of the SIF per the prioritization schedule established pursuant to §287.220(15). Like the workers' compensation administrative tax and surcharge, the surcharge rate is calculated by October 31 for the subsequent year by the Director of the Division using the formula set forth in §287.715.2. The Division notifies the commercial

#### Second Injury Fund Surcharge

Year	Premium Base	SIF Assessment Rate	Revenue Collected
2006	\$2,011,936,403	3.00%	\$62,150,267
2007	\$1,935,620,269	3.00%	\$68,264,360
2008	\$1,694,928,423	3.00%	\$54,769,650
2009	\$1,514,085,982	3.00%	\$53,324,593
2010	\$1,323,493,497	3.00%	\$40,862,081
2011	\$1,351,278,216	3.00%	\$40,938,834
2012	\$1,431,904,829	3.00%	\$42,574,366
2013	\$1,513,481,654	3.00%	\$44,111,298
2014	\$1,675,711,819	3.0% Surcharge & 3.0% Supplemental Surcharge	\$80,312,196
2015	Not yet available	3.0% Surcharge & 3.0% Supplemental Surcharge	\$102,518,495

Source: Missouri Department of Insurance, Financial Institutions and Professional Registration and Missouri SAM II Financial System.

BALANCE of fund on January 1, 2015	\$6,642,859*
Revenue:	
Surcharge Collections	102,518,495
Interest	48,590
Miscellaneous Receipts	3,430,656
Total Revenue	\$105,997,741
Expenditures:	
Benefit Disbursements	102,502,486
Administrative Costs	4,284,001
Total Expenditures	\$106,786,486

\*does not include approximately \$42,403,328 in awards/settlements that have been issued that are currently being held for payment due to the financial condition of the fund.

\$5,854,113\*

Source: Missouri SAM II Financial System

carriers and self-insurers of the surcharge and supplemental surcharge percents that have been imposed.

**BALANCE of fund on December 31, 2015** 



# Workers' Compensation

### First Reports of Injury (FROIs)

Every injury and occupational disease occurring in Missouri, except "first aid" cases not requiring medical treatment or lost time from work must be reported to the Division. The injury must be reported by the employer or his insurer within 30 days after having knowledge of the injury. The employer must report all injuries to its insurance carrier or third party administrator within five days of the date of the injury or within five days of the date on which the injury was reported to the employer by the employee, whichever is later. Since July 1995, the Division has received FROIs by electronic data interchange (EDI). This process minimizes errors, ensures timeliness in reporting, and reduces costs for the reporting entities and the Division. In 2015, 98 percent of FROIs were filed electronically (through EDI or the web). The increase in EDI filings has also significantly reduced the average time to process FROIs. In 2000, the average time to process FROIs was 14.5 days and by 2015, the average time to process decreased to 1.38 days.

Total FROI filings have generally decreased an average of just over two percent a year from 2006 to 2015, though there were slight increases in 2010, 2014 and 2015. The difference in FROI filings from 2014 to 2015 was virtually flat, with there only being a .5% increase in 2015.



#### First Reports of Injury Filed 2006 - 2015

### First Reports of Injury (FROIs) by County - 2015

<u>County</u>	<b>FROIs</b>	<u>County</u>	<b>FROIs</b>	County	<b>FROIs</b>
Adair	375	Grundy	144	Perry	480
Andrew	75	Harrison	112	Pettis	815
Atchison	67	Henry	378	Phelps	570
Audrain	546	Hickory	48	Pike	317
Barry	854	Holt	51	Platte	1,873
Barton	121	Howard	90	Polk	291
Bates	130	Howell	554	Pulaski	568
Benton	125	Iron	119	Putnam	33
Bollinger	43	Jackson	13,803	Ralls	43
Boone	3,608	Jasper	2,897	Randolph	451
Buchanan	2,172	Jefferson	1,710	Ray	157
Butler	689	Johnson	689	Reynolds	54
Caldwell	48	Knox	50	Ripley	62
Callaway	1,024	Laclede	648	Saline	458
Camden	600	Lafayette	405	Schuyler	21
Cape Girardeau	1,646	Lawrence	385	Scotland	53
Carroll	63	Lewis	231	Scott	800
Carter	29	Lincoln	466	Shannon	50
Cass	1,149	Linn	202	Shelby	95
Cedar	147	Livingston	260	St. Charles	5,522
Chariton	58	Macon	210	St. Clair	44
Christian	620	Madison	129	St. Francois	1,036
Clark	61	Maries	59	St. Louis City	5,684
Clay	5,757	Marion	743	St. Louis County	19,757
Clinton	250	McDonald	337	Ste. Genevieve	247
Cole	1,509	Mercer	67	Stoddard	317
Cooper	229	Miller	383	Stone	143
Crawford	224	Mississippi	194	Sullivan	119
Dade	74	Moniteau	168	Taney	1,296
Dallas	96	Monroe	113	Texas	269
Daviess	53	Montgomery	147	Vernon	294
DeKalb	44	Morgan	121	Warren	305
Dent	223	New Madrid	316	Washington	286
Douglas	69	Newton	470	Wayne	101
Dunklin	305	Nodaway	368	Webster	302
Franklin	1,592	Oregon	90	Worth	5
Gasconade	199	Osage	167	Wright	187
Gentry	57	Ozark	61	OUT OF STATE	693
Greene	6,393	Pemiscot	192	Missing	24



### FROIs by Industry - 2015

Industry	<b>FROIs</b>	Percent
Healthcare and Social Assistance	19,653	19.1
Manufacturing	14,557	14.2
Retail Trade	11,734	11.4
Public Administration	9,156	8.9
Educational Services	8,045	7.8
Accommodation and Food Services	6,251	6.1
Construction	5,301	5.2
Transportation and Warehousing	5,206	5.1
Wholesale Trade	5,049	4.9
Administrative and Waste Services	4,463	4.3
Professional, Scientific, and Technical Service	3,046	3.0
Other Services (Except Public Administration)	2,140	2.1
Arts, Entertainment, and Recreation	1,856	1.8
Finance and Insurance	1,413	1.4
Utilities	1,409	1.4
Information	1,134	1.1
Real Estate and Rental and Leasing	1,095	1.1
Agriculture, Forestry, Fishing and Hunting	836	0.8
Mining	146	0.1
Management of Companies and Enterprises	138	0.1
Missing	95	0.1
Total	102,723	100

FROIs Percent

10.1

10,413

#### FROIs by Body Part

Body Part

HEAD

	FROIs by	<u>/ Age and</u>	<u>Gender</u>
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As in previous years, approximately 55 percent of injuries reported to the Division in 2015 were for males. 20-29 year old males maintained the status of being the demographic with the most reported injuries during the calendar year.

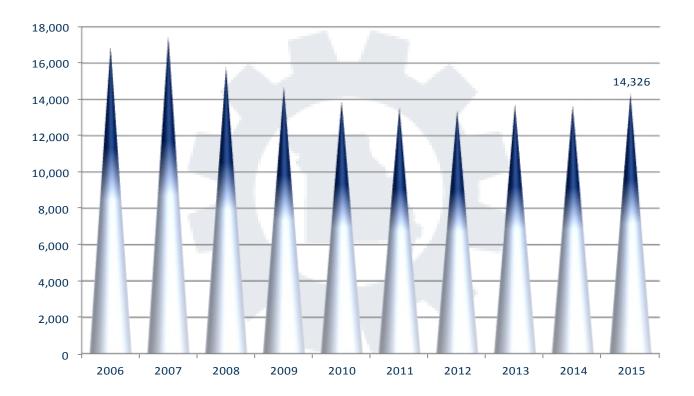
IILAD	10,415	10.1	tained the c	tatus of boing	a the demogr	anhic
Eyes	3,464	3.4	tained the status of being the demographic			
Soft Tissue	2,338	2.3	with the most reported injuries during the cal- endar year.			
Mouth/Nose/Teeth	1,045	1.0	,			
Face/Skull	971	0.9	<u>Gender</u>	Age Group	<b>FROIs</b>	Percent
Facial Bones	319	0.3				
Ears	315	0.3	Male	Unknown	590	0.6
Brain	238	0.2	Male	10-15	41	0.0
Multiple Head Injury	1,723	1.7	Male	16-19	1,595	1.6
NECK	1,724	1.7	Male	20-29	12,665	12.3
Soft Tissue	951	0.9	Male	30-39	12,227	11.9
Vertebrae/Disc	188	0.2	Male	40-49	11,494	11.2
Larynx/Trachea	36	0.0	Male	50-59	11,658	11.3
Spinal Cord	18	0.0	Male	60-69	5,136	5.0
Multiple Neck Injury	531	0.6	Male	70-79	609	0.6
UPPER EXTREMITIES	38,999	38.0	Male	80-89	97	0.1
Fingers/Thumbs	13,607	13.2				0.12
Wrists/Hands	11,172	10.9	Female	Unknown	503	0.5
Upper Arms/Shoulders	7,243	7.1	Female	10-15	37	0.0
Elbows/Lower Arms	5,853	5.7	Female	16-19	1,359	1.3
Multiple Upper Extremities	1,124	1.1	Female	20-29	10,250	10.0
TRUNK	15,145	14.7	Female	30-39	9,125	8.9
Back	10,371	10.1	Female	40-49	9,146	8.9
Abdomen/Groin/Buttocks	1,720	1.7	Female	50-59	10,651	10.4
Chest	1,351	1.3	Female	60-69	4,558	4.4
Lungs/Internal Organs	940	0.9	Female	70-79	541	0.5
Pelvis/Sacrum & Coccyx	180	0.2	Female	80-89	65	0.1
Spinal Cord/Disc	154	0.1	Tentale	00-09	05	0.1
Heart	90	0.1	Unimourn	Unknown	5	0.0
Multiple Trunk	339	0.3	Unknown	Unknown		0.0
	<b>18,908</b>	18.4	Unknown	10-15	0	0.0
Knees/Lower Legs	9,034	8.8	Unknown	16-19	20	0.0
Ankles/Foot/Feet	6,806	6.6	Unknown	20-29	118	0.1
Hips/Upper Legs	1,477 912	1.4	Unknown	30-39	67	0.1
Toes/Great Toes		0.9	Unknown	40-49	60	0.1
Multiple Lower Extremities BODY SYSTEMS	679 <b>1,323</b>	0.7 <b>1.3</b>	Unknown	50-59	72	0.1
MULTIPLE BODY PARTS	1,525	1.3	Unknown	60-69	26	0.0
WHOLE BODY	14,048	0.1				
NO PHYSICAL INJURY	1,355	1.3	Unknown	70-79	7	0.0
OTHER OR UNSPECIFIED	692	0.7	Unknown	80-89	1	0.0
Total	102,723	100	Total		102,723	100



### **Claims for Compensation**

An employee may file a Claim for Compensation with the Division if they believe they are not receiving benefits they are entitled to under the Missouri Workers' Compensation Law. An employee may obtain legal representation to file a Claim for Compensation with the Division. The filing of a Claim initiates a contested case proceeding where the Administrative Law Judge (ALJ) has the authority to determine the issues in dispute.

In 2015, the Division received 14,326 claims for compensation filed against employers and insurers. This is a 4.6 percent increase from the number of claims filed in 2014.



#### Claims for Compensation Filed 2006 - 2015

### **Claims by Industry**

Industry	<u>Claims</u>	Percent
Manufacturing	2,351	16.4
Health Care and Social Assistance	1,716	12.0
Public Administration	1,480	10.3
Retail Trade	1260	8.8
Transportation and Warehousing	1,235	8.6
Construction	1,049	7.3
Administrative and Waste Services	746	5.2
Wholesale Trade	731	5.1
Educational Services	646	4.5
Accommodation and Food Services	534	3.7
Professional, Scientific, and Technical Services	375	2.6
Other Services (Except Public Administration)	322	2.3
Utilities	206	1.4
Real Estate and Rental and Leasing	170	1.2
Information	158	1.1
Finance and Insurance	148	1.0
Arts, Entertainment and Recreation	146	1.0
Agriculture, Forestry, Fishing and Hunting	78	0.6
Mining	22	0.2
Management of Compa- nies and Enterprises	13	0.1
Missing	940	6.6
Total	14,326	100

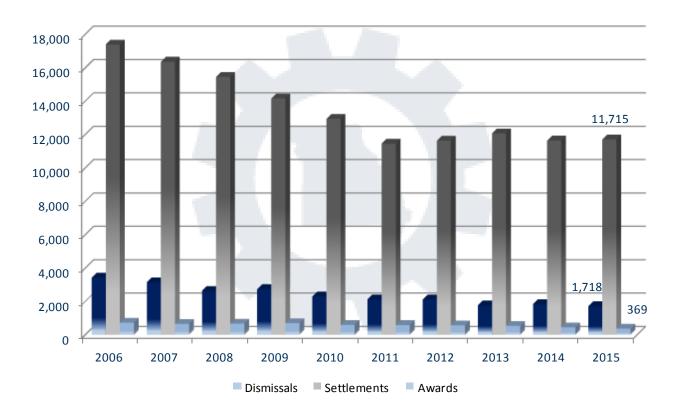
### Claims by Body Part

Body Part	<u>Claims</u>	<b>Percent</b>
HEAD	44	0.3
Eyes	11	0.2
Brain	8	0.0
Soft Tissue	8	0.0
Ears	7	0.0
Face/Skull	1	0.0
Multiple Head Injury	9	0.1
NECK	13	0.1
Soft Tissue	9	0.1
Multiple Neck Injury	3	0.0
Larynx. Trachea	1	0.0
UPPER EXTREMITIES	239	1.7
Upper Arms/Shoulders	100	0.7
Wrists/Hands	46	0.3
Fingers/Thumbs	25	0.2
Elbows/Lower Arms	19	0.1
Multiple Upper Extremities	49	0.4
TRUNK	86	0.6
Back	48	0.3
Abdomen/Groin/Buttocks	26	0.3
Lungs/Internal Organs	8	0.0
Chest	3	0.0
Pelvis/Sacrum & Coccyx	1	0.0
LOWER EXTREMITIES	131	0.9
Knees/Lower Legs	70	0.5
Ankles/Foot/Feet	37	0.3
Hips/Upper Legs	5	0.0
Multiple Lower Extremities	19	0.1
BODY SYSTEMS	2	0.0
MULTIPLE BODY PARTS	13,753	96.0
WHOLE BODY	54	0.4
NO PHYSICAL INJURY	1	0.0
OTHER OR UNSPECIFIED	3	0.0
Total	14,326	100



In 2015, 13,802 Claims for Compensation filed against employers and insurers were resolved by the Division's ALJs. Claims may be resolved through the issuance of an award, a compromise settlement, or a dismissal. As of December 31, 2015, nearly 26,000 Claims for Compensation were pending before the Division.

Case resolution time frames vary considerably for each resolution type, with cases proceeding to an evidentiary hearing before an ALJ and the issuance of an award taking longer to resolve than settlements and dismissals. For cases resolved with the issuance of an award in 2015, it took an average of 41 months from the date the claim was filed to reach a resolution. For settlements, the average time was 21 months and for dismissals, 29 months.

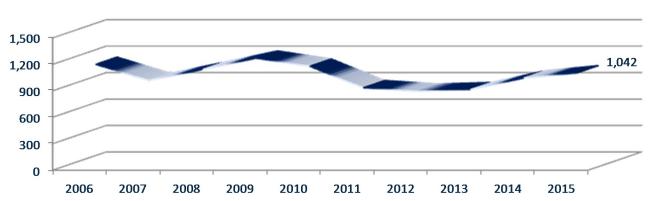


#### **Claims for Compensation Resolutions 2006 - 2015**

### **Occupational Diseases**

Missouri Workers' Compensation Law defines an occupational disease as an identifiable disease arising with or without human fault out of and in the course of employment. §287.067(1). To be compensable under Chapter 287, the occupational exposure must be the prevailing factor in causing both the resulting medical condition and disability. SB 1, effective January 1, 2014, added occupational disease to the exclusive remedy provisions set forth in §§ 287.120.1 and 287.120.2. Please refer to the Introduction, pages 3 and 4 for an explanation of the changes made by SB 1 to occupational diseases.

In 2015, 1,042 claims were filed for occupational diseases, which is a 5.7% increase from 2014.



Occupational Disease Claims 2006 - 2015

Toxic OD	FROIs*	<u>Claims**</u>
Asbestosis	32	5
Berylliosis	1	1
Bronchiolitis Obliterans	0	1
Coal Worker's Pneumoconiosis	2	0
Mesothelioma	21	24
Myelodysplastic Syndrome	1	1
Silicosis	7	3
Total	64	35

#### 2015 Occupational Disease Cases Due to Toxic Exposure

\*Information reported to the Division on a FROI is confidential pursuant to §287.380 \*\*Claims filed may include injuries reported to the Division based on a FROI filing.



### **Occupational Disease Claims by Injury**

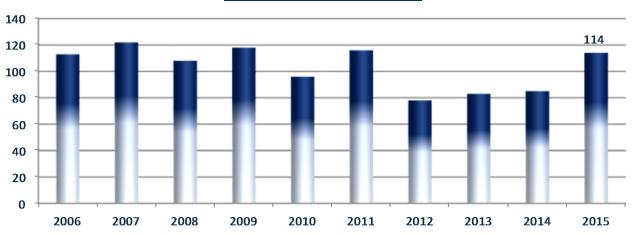
Occupational Disease	<u>Claims</u>	Percent
All Other Occupational Disease NOC	592	56.8
Carpal Tunnel Syndrome	226	21.7
Mental Stress	74	7.1
Respiratory Disorders	52	5.0
Loss of Hearing	21	2.0
Poisoning-Chemical	20	1.9
Asbestosis	16	1.5
Dermatitis	12	1.1
Contagious Disease	10	1.0
Cancer	8	0.8
Dust Disease NOC	4	0.4
Mental Disorder	2	0.2
Silicosis	2	0.2
AIDS	1	0.1
Poisoning—Metal	1	0.1
Radiation	1	0.1
Total	1,042	100

### **Occupational Disease Claims by Industry**

Industry	<u>Claims</u>	Percent
Manufacturing	274	26.3
Retail Trade	93	8.9
Public Administration	92	8.8
Health Care and Social Assistance	85	8.2
Construction	70	6.7
Transportation and Warehousing	54	5.2
Wholesale Trade	38	3.6
Administrative and Waste Services	35	3.4
Educational Services	32	3.1
Accommodation and Food Services	21	2.0
Finance and Insurance	20	1.9
Professional, Scientific and Technical Services	20	1.9
Other Services (Except Public Administration)	19	1.8
Utilities	16	1.5
Real Estate and Rental and Leasing	14	1.3
Information	13	1.2
Agriculture, Forestry, Fishing, and Hunting	7	0.7
Arts, Entertainment, and Recreation	5	0.5
Mining	3	0.3
Missing	131	12.7
Total	1,042	100

### **Fatalities**

In 2015, 114 (work related) injuries that resulted in fatalities were reported to the Division. These may have been reported to the Division through either a FROI or through the filing of a Claim for Compensation. The injury may or may not be determined to be a compensable injury that caused the death of the injured worker.



#### Fatalities 2006 - 2015

Fatalities by Age & Gender						
Age Group	<u>Male</u>	<u>Female</u>	<u>Total</u>			
Missing	5	0	5			
16-19	1	0	1			
20-29	7	1	8			
30-39	14	0	14			
40-49	13	1	14			
50-59	25	4	29			
60-69	20	0	20			
70-79	10	0	10			
80-89	13	0	13			
Total	108	6	114			

#### **Fatalities by Industry**

Industry	<u>Cases</u>	Percent
Manufacturing	20	17.5
Construction	19	16.6
Transportation and Warehousing	12	10.5
Public Administration	11	9.6
Administrative and Waste Services	10	8.8
Retail Trade	9	7.9
Wholesale Trade	9	7.9
Agriculture, Forestry, Fishing and Hunting	3	2.6
Utilities	3	2.6
Accommodation and Food Services	2	1.8
Health Care and Social Assistance	2	1.8
Finance and Insurance	1	.9
Information	1	.9
Other Services	1	.9
Professional, Scientific and Techni- cal Services	1	.9
Missing	10	8.8
Total	114	100



# Second Injury Fund

### **Second Injury Fund Claims**

In 1943, the Missouri Workers' Compensation Law was amended to benefit the physically handicapped and individuals with a previous disability. The amendment helped employers by limiting liability to only the current injury that results in permanent total disability. The SIF encourages employment by permitting persons to be employed without exposing employers to any liability for previous disabilities.

When an employee sustains a compensable work injury prior to January 1, 2014, and the combined effect of the work-related injury and prior disability results in permanent total disability (PTD), or increased permanent partial disability (PPD), the employer at the time of the last injury, is liable only for compensation due from the most recent injury. The remaining compensation owed to the employee is paid from the SIF.

The following benefit types are available from the SIF for injuries occurring prior to January 1, 2014, PPD, PTD, Rehabilitation benefits, Second Job Wage Loss benefits, Medical and Death Benefit expenses for injured employees of uninsured employers.

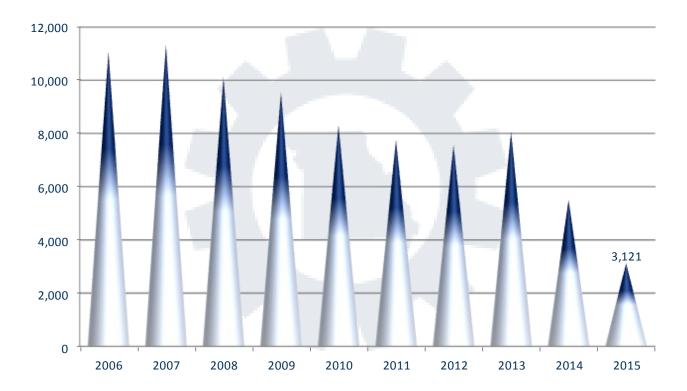
- SB 1 made several changes to the SIF. The changes are:
- (a) authorizes the Division to have an annual actuarial study done;
- (b) eliminates PPD claims against the SIF on or after January 1, 2014 and provides for the PTD claims to be covered as long as the prior disability meets certain established conditions;
- (c) provides for PTD benefits against the SIF to employees employed in a sheltered workshop;
- (d) eliminates the uninsured medical and death benefits to be paid from the SIF and also the second job wage loss benefits on or after January 1, 2014;
- (e) establishes a prioritization schedule for payment of SIF liabilities;
- (f) states that no compensation is payable from the SIF when an employee files a Claim for Compensation under the Workers' Compensation Law of another state for the injury or accident or occupational disease;
- (g) provides for the suspension of life payments to be made from the SIF when the employee is able to obtain suitable gainful employment or be self-employed.

Based upon a claim filed against the SIF, for an injury that occurs after January 1, 2014, or for a subsequent compensable injury which is an occupational disease filed after January 1, 2014, the determination of any PTD liability against the SIF will be based upon the conditions set forth in §287.220.3(2) being met. The liability of the SIF requires a determination of the date of the occurrence of a compensable injury.



The Missouri State Treasurer's Office is the custodian of the SIF. The Missouri Attorney General's Office defends the claims made against the SIF. The Division is responsible for the billing and collection of the SIF surcharge. The Division requisitions warrants from the State Treasurer's Office for payment to be made to the employee or dependents who have been awarded SIF benefits pursuant to an award issued by or settlement approved by an ALJ. In 2015, there were 3,121 claims filed against the SIF. This is a 43.3 percent decrease in claim filings from 2014. The Division has seen an overall decrease of 71.8 percent in SIF claim filings since 2006.

No claims for PPD occurring after January 1, 2014 shall be filed against the SIF. Claims for PTD filed against the SIF are regarded as compensable only when the conditions set forth in §287.220.3(2) are met.

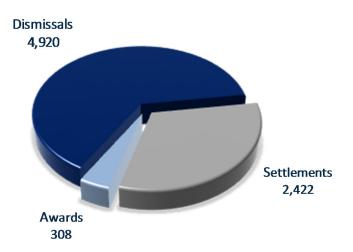


#### Second Injury Fund Claims 2006 - 2015



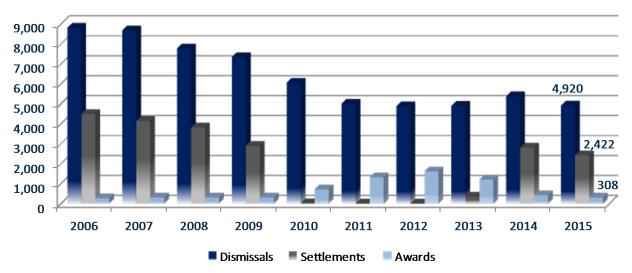
#### Second Injury Fund Claim Resolutions - 2015

In 2015, 7,650 Claims for Compensation filed against the SIF were resolved by dismissal, settlement, or issuance of an award. Approximately 4 percent of the resolutions were the result of hearings before ALJs, resulting in the issuance of awards. All awards issued by ALJs after a hearing may not necessarily result in SIF benefits being awarded to claimants. An ALJ may also determine the SIF owes no compensation benefits. As of January 1, 2016, there were 24,313 open SIF claims pending before the Division.



#### Second Injury Fund Claim Resolutions 2006 - 2015

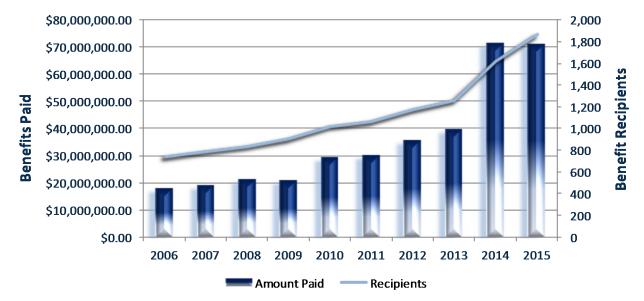
Approximately 65.2 percent of all SIF claims were resolved each calendar year prior to 2009 based upon a dismissal, 32.5 percent were resolved through a settlement reached by the parties and approved by an ALJ, and the remaining 2.3 percent proceeded to an evidentiary hearing before an ALJ resulting in the issuance of an award. In 2015 64.31 percent were through dismissals, 31.66 percent through settlements and 4.03 percent by issuance of an award.



### **Second Injury Fund Benefit Payments**

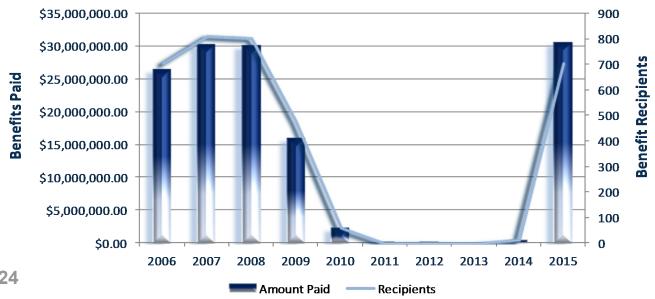
#### **Permanent Total Disability Benefits (Lifetime Payments)**

In 2015, \$71,110,291 in permanent total (PTD) benefits (lifetime benefits) were paid to 1,881 recipients. This is a .2 percent decrease from the PTD benefits paid in 2014 (\$71,273,192.68 million).



#### Permanent Total Disability Benefits (Lump Sum Payments)

In 2015, \$30,624,870.01 in PTD lump sum benefits were paid to 706 recipients.

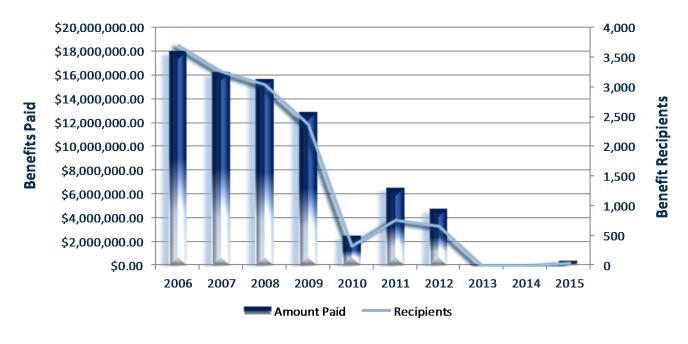


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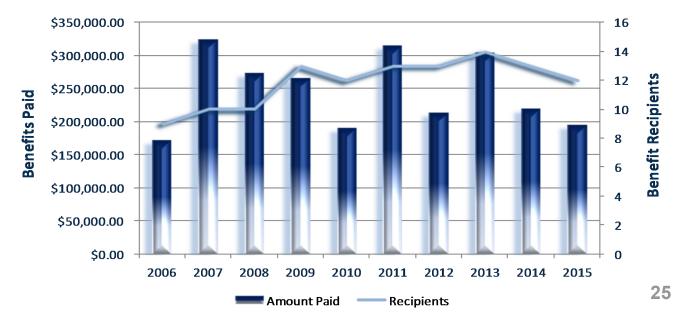
#### Permanent Partial Disability Benefits

In 2015, \$339,215.95 permanent partial (PPD) benefits were paid to 53 recipients.



**Death Benefits** 

The survivors of 12 injured employees received bi-weekly death benefits totaling \$193,468.08 from the SIF in 2015 due to a work-related death of an employee while working for an uninsured employer. The recipients received the benefits prior to the start of calendar year 2015.



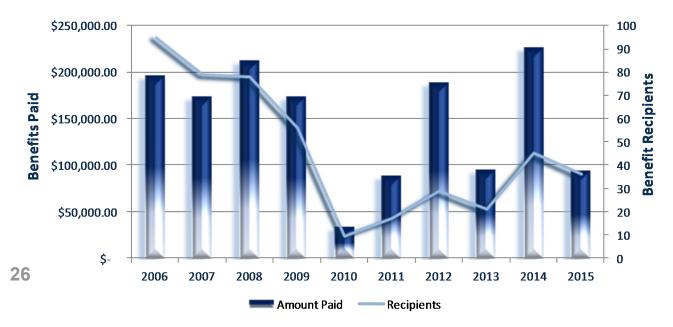
#### **Rehabilitation Benefits**

The SIF paid approximately \$22,206 to injured employees for rehabilitation benefits in 2015. This amount covered weekly benefits for 45 injured workers. Rehabilitation benefits were down 17.8 percent from 2014.



#### Second Job Wage Loss Benefits

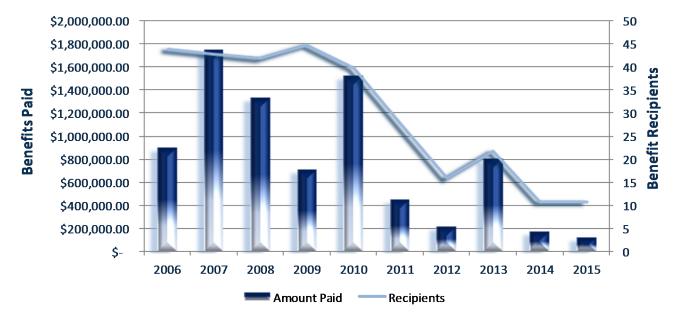
Thirty-six injured employees received second job wage loss benefits from the SIF in 2015. The amount paid in 2015, \$93,499.12, was less than half the amount paid in 2014. The average lump sum payment in 2015 was \$2,597.2 a 48.2 percent decrease from the \$5,014.23 average lump sum payment in 2014.





#### Medical Benefits

Medical benefits paid from the SIF in 2015 totaled \$119,360.20. Eleven recipients received benefits, the same as in 2014.



### Second Injury Fund Recovery Payments

Pursuant to §287.150 the SIF shall be subrogated to the rights of any recoveries received by an employee from a third party in any case in which the SIF has paid benefits to the injured employee. In 2015, there were three cases in which the SIF recovered a total amount of \$93,151.61 as subrogation reimbursement.

Section 287.220 provides for the recovery of monies paid from the SIF for medical or death expenses when the employer fails to carry the required workers' compensation insurance coverage. In 2015, \$27,138.09 was collected from 18 employers.

In addition, an amount of \$90,644.94 was collected from employees and/or dependents and their attorneys respectively, who were paid Permanent Total Disability benefits pursuant to an award. This amount represents overpayments that were recovered either by the Division or by the Missouri Attorney General's Office after an employee's death.

# Fraud & Noncompliance

The Fraud and Noncompliance Unit investigates allegations of workers' compensation fraud and noncompliance perpetrated by a person or entity. Section 287.128 prohibits certain conduct in connection with the workers' compensation process. Such prohibited conduct includes (but is not limited to):

- failure of an employer to insure its workers' compensation liability;
- knowingly filing multiple claims for the same occurrence with intent to defraud;
- knowingly making a false claim for the payment of health care benefits; and
- knowingly making a false or fraudulent material statement for obtaining or denying a benefit.

At the conclusion of the investigation by the Fraud and Noncompliance Unit, the findings are presented to the Division Director who may refer the file to the Missouri Attorney General's Office for possible prosecution.

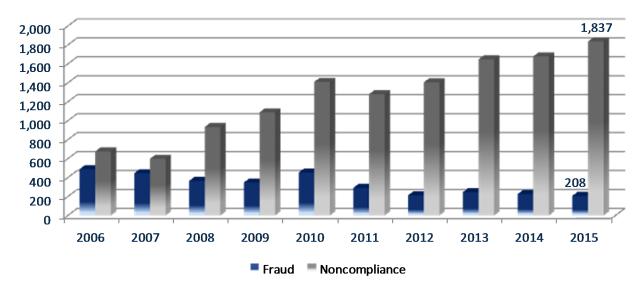
The records, reports, recordings, photographs, and documentation submitted by any person to the unit are confidential and not subject to Missouri's open records laws, although an exception exists to allow the release of records to a local, state, or federal law enforcement authority.

Any person who knowingly files a false or fraudulent workers' compensation claim for payment of benefits; any insurance company or self-insurer who knowingly and intentionally refuses to comply with known and legally indisputable obligations with intent to defraud; or any person who prepares or provides a false/forged certificate of insurance as proof of coverage, is guilty of a class D felony and may be fined up to \$10,000 or double the value of the fraud, whichever is greater. A person who commits any other violation included in §287.128 is guilty of a class A misdemeanor and may be fined up to \$10,000 or double the value of the fraud, whichever is greater. Any employer failing to insure its liability is guilty of a class A misdemeanor and may be fined up to three times the annual premium the employer would have paid had such employer been insured or up to \$50,000, whichever is greater. A subsequent instance of noncompliance is a class D felony.



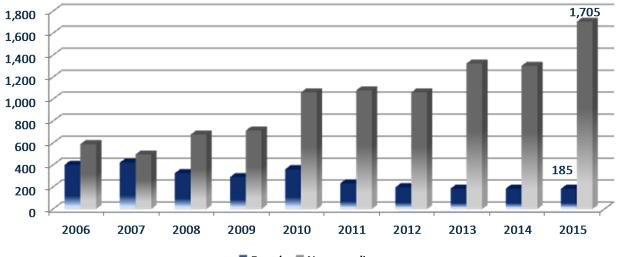
#### Fraud & Noncompliance Cases Received 2006 - 2015

In 2015, the Fraud and Noncompliance Unit received a total of 2,045 new cases of alleged workers' compensation fraud or noncompliance. This is a 7.3 percent increase over the number of cases received in 2014. In general, cases received for investigation have been increasing annually since 2007.



#### Fraud & Noncompliance Cases Administratively Closed 2006 - 2015

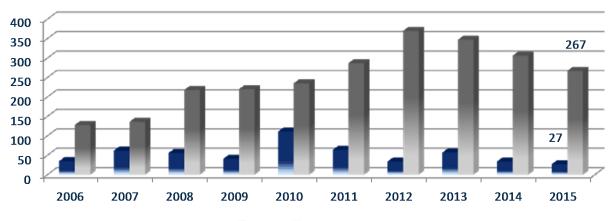
After an investigation, a case can be administratively closed due to inaccurate complaints or lack of evidence. In 2015, 1,890 cases were administratively closed. This is a 26.8 percent increase from the number of cases administratively closed in 2014.



Fraud Noncompliance

#### Fraud & Noncompliance Cases Referred to the Attorney General's Office 2006 - 2015

Since 2006 approximately 24 percent of cases closed annually are referred to the Missouri Attorney General's Office (AGO) for prosecution. In 2015, 294 cases were referred to the AGO.



Fraud Noncompliance

#### Fraud & Noncompliance Referrals to AGO by Party or Industry

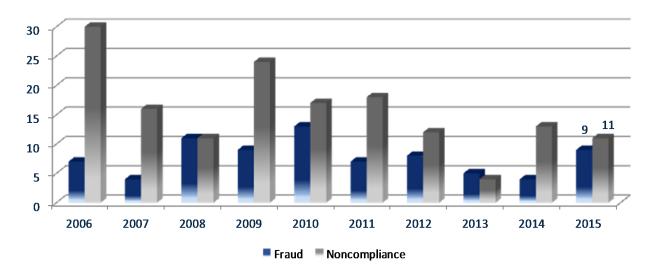
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	Total
Fraud											
Attorney	1	2	0	0	0	0	0	1	0	0	4
Employee	22	24	18	16	13	12	10	22	15	8	160
Employer	12	37	36	24	48	50	23	34	18	19	301
Insurance Carrier/ Agent	0	0	2	1	50	2	1	0	0	0	56
Other	0	1	0	0	0	0	0	0	1	0	2
Noncompliance											
Construction	48	45	74	38	56	37	59	51	52	60	520
Government	0	0	1	1	0	1	1	3	0	1	8
Healthcare	1	7	4	17	6	25	31	37	33	17	178
Manufacturing	5	1	3	6	17	14	9	7	5	6	73
Retail	57	63	116	133	141	183	251	237	202	165	1,548
Trucking/ Transportation	10	7	6	7	14	22	13	11	8	12	110
Other	7	13	14	18	1	5	6	1	6	6	77
Total	163	200	274	261	346	351	404	404	340	294	3,037

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#### Successful Fraud & Noncompliance Prosecutions 2006 - 2015

In 2015, the Attorney General's Office successfully prosecuted nine fraud and eleven noncompliance cases.



#### **Deferred Prosecution & Hold Harmless Agreements 2006 - 2015**

In lieu of prosecution, the Attorney General's Office will enter into deferred prosecution agreements and/or hold harmless agreements with businesses or individuals accused of workers' compensation fraud or noncompliance. In 2015, there were 112 resolutions, resulting in a 19 percent increase in these types of resolutions compared to 2014.



\**Note:* Numbers for 2015 have not been finalized with AGO's office as of the writing of this report. Actual counts may be higher.

#### **Penalties Received\***

Since 2002, the Division has collected over \$7.7million in penalties from prosecuted employees, employers, and insurance companies.

Year	Fraud	<u>Noncompliance</u>	Total
2002	\$102,500.00	\$335,646.07	\$438,146.07
2003	\$0.00	\$418,521.10	\$418,521.10
2004	\$4,100.00	\$574,059.47	\$578,159.47
2005	\$2,200.00	\$821,419.77	\$823,619.77
2006	\$1,827.98	\$632,740.39	\$634,568.37
2007	\$4,237.58	\$299,948.45	\$304,186.03
2008	\$4,483.50	\$412,823.85	\$417,307.35
2009	\$3,392.00	\$605,412.28	\$608,804.28
2010	\$7,936.38	\$574,741.19	\$582,677.57
2011	\$123,397.78	\$469,849.83	\$593,247.61
2012	\$13,905.49	\$452,696.44	\$466,601.93
2013	\$11,718.00	\$570,749.98	\$582,467.98
2014	\$870.00	\$430,249.50	\$431,119.05
2015**	\$10,510.50	\$712,600.92	\$723,111.42

\* Penalties received include those imposed in previous years. Many penalties are paid in monthly installments over several years.

\*\* Amounts for 2015 have not been finalized with the MO AGO's office as of the writing of this report. Totals are likely to increase as penalties collected late in the year are reported to DWC.



# Insurance

Section 287.280 requires an employer, who is subject to chapter 287, RSMo to insure their entire liability under the workers' compensation law, on either an individual or group basis, by either purchasing insurance coverage through a carrier authorized by the Department of Insurance, Financial Institutions and Professional Registration or by meeting the Division's requirements to self-insure. An employer may insure in whole or in part their employer liability under a policy of insurance or a self-insurance plan. Upon receiving approval from the Division to self-insure, an employer becomes financially responsible for all workers' compensation liabilities incurred. Under the statute, employers can self-insure individually or as a group. The Division granted individual employers authority to self-insure their workers' compensation liabilities beginning in 1936. The Division approved self-insurance authority to groups in 1982.

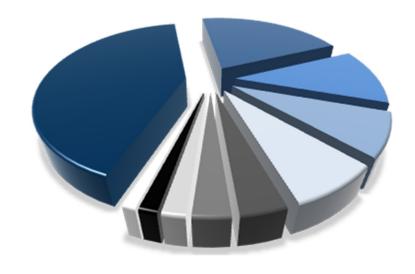
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Individual Self-Insurers	293	288	289	284
Group Trusts	22	21	20	20
Individual Member Employers in Group Trusts	2,742	2,555	2,674	2,696
Covered SI Employees*	663,607	652,929	665,104	690,759
Covered SI Payroll*	\$25,785,265,617	\$25,301,065,506	\$25,908,930,219	\$27,079,441,496
SI Payroll as Percent of All Covered Payroll	25.06%	24.06%	Data available August 2016	Data not yet available

Source: Missouri Division of Workers' Compensation. National Academy of Social Insurance, Workers' Compensation: Benefits, Coverage, and Costs, 2013. \* Numbers provided are based on counts as of January 1 of the indicated year.

The Division's Insurance Unit is responsible for authorizing and regulating all selfinsured employers in Missouri. The unit must ensure that all self-insured employers comply with chapter 287, RSMo, and follow the regulation 8 CSR 50-3.010. The unit's primary functions consist of approving applications to self-insure submitted by employers, providing oversight and assistance to current self-insured entities, ensuring that annual reports are timely submitted to the Division, evaluating security posted, conducting audits to examine case management practices for compliance with statutory requirements and the Division's established guidelines and safety audits.

### 2015 Individual Self-Insured Employers by Industry

Industry	<u>Companies</u>	Percent
Services	119	41.9
Manufacturing	60	21.1
Retail Trade	32	11.3
Transportation & Public Utilities	22	7.7
Public Administration	21	7.4
Wholesale Trade	10	3.5
Finance, Insurance and Real Estate	8	2.8
Construction	5	1.8
Agriculture, Forestry, Fishing & Hunting	4	1.4
Mining	3	1.1
Total	284	100



- Services
- Manufacturing
- 🗷 Retail Trade
- M Transportation & Public Utilities
- Public Administration
- Mholesale Trade
- Finance, Insurance and Real Estate
- **Construction**
- Agriculture, Forestry, Fishing & Hunting
- Mining

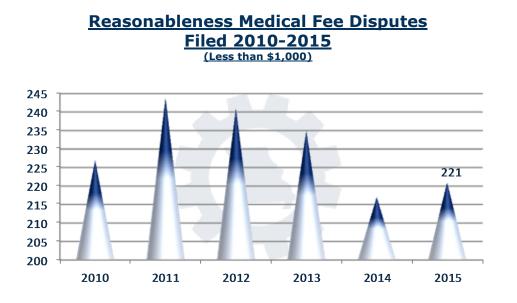


# Legal Unit

The Legal Unit provides legal advice and assistance to the Division Director and the various units and programs within the Division. The legal unit also oversees the Religious Exception Program, Medical Fee Dispute Program, Dispute Management Unit, Line of Duty Compensation Fund, and Proof of Coverage. In additional to other general duties, the unit also drafts proposed rules and amendments to the existing regulations.

The Religious Exception Program receives, reviews, and responds to all questions related to granting workers' compensation exceptions to employers and employees who are members of a recognized religious sect or division (as defined by federal law) who are conscientiously apposed to acceptance of benefits of any public or private insurance in various contexts. In 2015, the unit received 84 applications for religious exception in which 84 employees working for 14 different employers qualified for a religious exception.

The Medical Fee Dispute Program allows health care providers to file an application for reimbursement of disputed and outstanding charges and fees relating to treatment and services provided to injured employees. In 2015, the unit processed 306 applications for direct payment and 1,617 applications for payment of additional reimbursement. Since September 1, 2006, the Division has administratively reviewed "reasonableness" disputes where the amount in dispute was \$1,000 or less. The Medical Fee Dispute Program received 221 applications for "reasonableness" disputes under \$1,000 in 2015. Requests for an Administrative Ruling were submitted in 69 cases. The Division's Mediator received records and corresponded with the parties in 41 Medical Fee Dispute cases that resulted in these cases being resolved without the need for issuing a formal Administrative Rulings were issued in 9 cases.





SB 1 inserted a statute of limitations period in §287.140.4 for filing an application for payment of additional reimbursement of medical fees pursuant to 8 CSR 50-2.030. It is: Two years from the date of the first notice of dispute of medical charge was received by the health care provider if the services were provided before July 1, 2014; and one year from the date the first notice of dispute of medical charge was received by the health care provider if the services were provided after July 1, 2014. Notice is presumed to occur no later than 5 business days after transmission by certified US mail.

The Unit received approximately 529 requests for assistance through the Division's website from various stakeholders and customers. The Unit takes pride in educating, calling and responding to all written and verbal requests for information relating to the law and general inquiries that are received. The Unit responded to approximately 92 constituent requests and 47 requests for Proof of Workers' Compensation Insurance Coverage.



## Line of Duty Compensation Fund

The Line of Duty Compensation Fund provides benefits for firefighters, volunteer firefighters, law enforcement officers, air ambulance pilots, air ambulance registered professional nurses, and emergency medical technicians who are killed in the line of duty.

In 2014, the 97th Gen. Assembly 2d Reg. Sess. (2014) made changes to §287.243.2 (5) by revising the term "Killed in the line of duty." This is a major substantive change made by SB 852. "Killed in the line of duty", is defined to mean the loss of a person's life when:

- (a) Death is caused by an accident or the willful act of violence of another;
- (b) The law enforcement officer, emergency medical technician, air ambulance pi lot, air ambulance registered professional nurse, or firefighter is in the active performance of his or her duties in his or her respective profession and there is a relationship between the accident or commission of the act of violence and the performance of the duty, even if the individual is off duty; the law enforcement officer, emergency medical technician, air ambulance pilot, air ambu lance registered professional nurse, or firefighter is traveling to or from employment; or the law enforcement officer, emergency medical technician, air ambulance pilot, air ambulance pilot, air ambulance registered professional nurse, or firefighter is traveling to or firefighter is taking any meal break or other break which takes place while that individual is on duty;
- (c) Death is the natural and probable consequence of the injury; and
- (d) Death occurs within three hundred weeks from the date the injury was received.

The term excludes death that results from the willful misconduct or intoxication.

In order to receive benefits, the death must have occurred on or after June 19, 2009. The estate of the deceased must file a Claim for Compensation for Line of Duty Compensation Benefits with the Division within one year from the date of death. After a Claim is filed, the Division starts an investigation for substantiation of matters set forth in the Claim. The Division coordinates with the employer and reviews documents submitted by the employer and claimant. After completion of the investigation, the Division Director issues an Administrative Determination either granting or denying line of duty compensation benefits. Pursuant to §287.243.7 any person who is aggrieved by the decision issued by the Division on the Claim for Compensation for Line of Duty Compensation Benefits may apply for an evidentiary hearing before an Administrative Law Judge. If no request for an evidentiary hearing is made within 30-days of the date of the decision, the Administrative Determination becomes the final award in the case and no appeal may be made to the Division or Commission or to the courts.

If compensation is granted, a \$25,000 compensation benefit is paid to the claimant, subject to appropriation. The compensation is in addition to any other pension rights, death benefits, or other compensation that claimant may otherwise be entitled to by law. The employers and workers' compensation insurers do not have subrogation rights against any compensation that is awarded for claims filed against the Line of Duty Compensation Fund.

The State Treasurer is the custodian of the Line of Duty Compensation Fund and approves the disbursements from the fund.

To date, 42 Claims for Compensation for Line of Duty Compensation Benefits have been filed with the Division. The Division Director has issued an Administrative Determination Granting Line of Duty Compensation Benefits in 34 cases.



# **Customer Service**

## **Division Toll-Free Line**

The Division is required to maintain a public information program that provides assistance to all parties governed by the Missouri Workers' Compensation Law including injured employees, employers, insurers, and lawyers. The Division maintains a toll-free number for any person to call the Division with questions relating to the Workers' Compensation Law. The unit employs information specialists to respond to calls received on the toll-free line.

Calls on the toll-free line have been increasing since 2013. The Division's two information specialists handled a total of 19,797 calls in 2015, a 6.3 percent increase from the 18,625 calls handled in 2014.



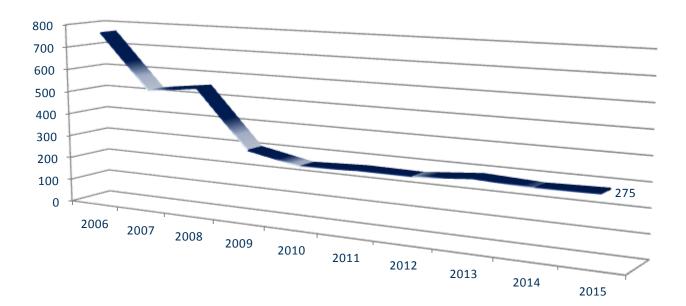
## Toll-Free Line Calls 2006 - 2015

# **Dispute Management**

The Dispute Management Program offers early intervention services and mediates disputes that arise between the parties soon after a workplace injury occurs. The Division has one Mediator who assists parties in resolving medical treatment and lost wage disputes. This is a voluntary process. When one of the parties does not agree to mediate, the party originally requesting mediation services is advised that he or she may take further steps if the problem persists, including requesting a docket setting with an administrative law judge (ALJ). The Dispute Management Unit does not provide voluntary mediation services if a Claim for Compensation has been filed with the Division as the filing of a claim initiates a contested case proceeding.

### **Voluntary Mediation**

Referrals for voluntary dispute management have generally been decreasing since 2006, but have largely leveled off for the past five years. In 2015, there were 275 referrals for voluntary mediation, a 2.2 percent increase from 2014.



### **Referrals for Voluntary Dispute Management Assistance 2006 - 2015**



### **Cause of Referrals**

Cases will be referred to the dispute management unit when it appears a mediator may be able to resolve the issue without a formal proceeding. In 2015, the most common single cause for a dispute referral was issues relating to permanent partial disability.

<u>Cause</u>	<u>Count</u>	Percent		
PPD Issues	82	17.4		
Other	82	17.4		
Employee Request for Medical Treatment	77	16.3		
Eligibility for TTD	68	14.4		
Unpaid Medical Bills	61	13		
Need for Medical Treatment	30	6.4		
Employer Not Reporting Injury	29	6.2		
Denial of Benefits	23	4.9		
Question Benefit Amounts	13	2.8		
Wage at Injury	3	.6		
Mileage Reimbursement	2	.4		
Permanent Disability	1	.2		
Total	471	100		

### Source of Referrals

The most common source of dispute management referral in 2015 was by phone calls to the Division either through the Division's information hotline or by directly calling the mediator, accounting for 76 percent of all referrals.

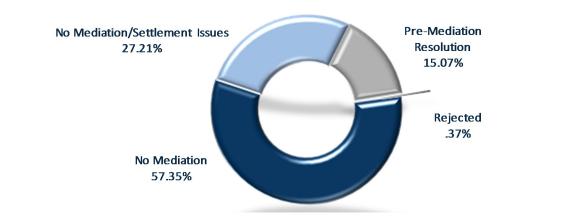
Source of Referral	<u>Count</u>	Percent
Phone Call	140	50.9
DWC Information Specialist (800 Line)	69	25.1
Dispute Management Conference Request	32	11.6
Notification of Rights Letter	19	6.9
Other	15	5.5
Total	275*	100

\*This number does not include referrals from previous years that had not been closed as of January 1, 2015

Note: A case may have more than one cause for referral.

### **Voluntary Dispute Referral Outcomes**

In 2015, the dispute management unit closed a total of 272 referred cases, which includes cases that were still being worked on from prior years.



# Workers' Safety Program

All insurance carriers writing workers' compensation insurance in Missouri must provide comprehensive safety engineering and management services to employers. The Workers' Safety Program certifies and audits these services, investigates complaints of inadequate loss control services, monitors the impact of those services on Missouri employers, and offers additional safety assistance when needed. The Workers' Safety Program maintains a registry of certified safety consultants and engineers who can offer independent safety services to Missouri employers. The Program also oversees the 10hour Construction Safety Training Program that requires all employees on a public works project to have 10 hours of safety training prior to working on the project. The Program also conducts site visits with self-insured businesses and trusts to ensure that they have acceptable safety programs that meet the requirements for self-insurance and certifies the safety programs of rehabilitation facilities who are participating in the SIF rehab benefit program.

In 2015, the Program conducted 83 site visits and certified 117 insurance carrier groups with comprehensive safety engineering and management programs, 294 safety consultants or engineers and 168 Physical Rehabilitation Facilities.

Түре	<u>Visits</u>	Percent		
Request	3	3.6		
Insurance Carrier Evaluations	25	30.1		
Ergonomic	6	7.2		
Rehabilitation Facilities (for SIF Unit)	30	36.2		
Self-Insurance Audits (for Insurance Unit)	17	20.5		
Complaints	2	2.4		
Total	83	100		

### Site Visits by Type



# Adjudication

The Division's statutory responsibility to adjudicate and resolve disputes under the law is fulfilled by the seven adjudication offices throughout the state of Missouri. The administrative law judges (ALJs), court reporters, docket clerks, and assistants provide the services to the parties to the case who appear at the scheduled docket settings in each respective office. The Division has streamlined the rendition of services by standardizing several forms that the parties utilize to request a docket setting. The Division offers various docket settings, such as voluntary settlement conference; prehearing; mediation; §287.203 hearing (to contest termination of compensation); hardship hearing; hearing upon final award; and notice to show cause or dismissal settings. The various docket settings are briefly summarized below. The Division also schedules evidentiary hearings on medical fee disputes, crime victims' compensation cases, and tort victims' compensation cases.

A case is set for a **voluntary settlement conference** with an ALJ after the employer/ insurer has filed a First Report of Injury (FROI) with the Division, or after the employee has initiated a case through the Dispute Management Unit. A voluntary settlement conference may be set by written request of a party by completing a Division-approved form, or it may be set at the discretion of the Division.

A **pre-hearing** is a proceeding before an ALJ to discuss issues in a case in which a claim for compensation has been filed. A pre-hearing may be requested when:

- The parties want to present a settlement agreement for approval;
- Disputes or other issues arise that must be resolved in order for the case to proceed;
- The parties have a good-faith belief that a brief meeting with an ALJ will help in moving the case more expeditiously to settlement or final hearing.

A **mediation** is a setting in which the parties and their attorneys, if they are represented, meet with an ALJ to discuss issues in a confidential manner, identify areas of agreement and facilitate a compromise settlement of a claim to avoid proceeding to a hearing. A mediation may be set upon the written request of a party, provided that an ALJ finds that the issues have been sufficiently developed to make the mediation meaningful. It is the intent of the Division to conduct a mediation before the parties incur the expense of any expert medical depositions.

A **hardship hearing** is an evidentiary hearing held before an ALJ when the employee alleges that he or she is not at maximum medical improvement, is in need of medical treatment, or entitled to temporary total disability (TTD) benefits, and the employer is not providing such treatment or benefits. The hearing may alternatively be based on the termination of benefits under §287.203. A hardship hearing is a hearing in which the employee is requesting the issuance of a temporary or partial award. A temporary or partial award addresses issues of medical treatment and payment of temporary disability benefits. If a party requests the issuance of a final award and makes it an issue at the hearing, and the evidence presented so merits, a final award may be issued.

A **hearing requesting issuance of a final award** is an evidentiary hearing held before an ALJ. Evidence is offered, testimony is presented, and a verbatim record is made for the reviewing tribunal. A final hearing may be requested when the employee has reached maximum medical improvement or the case is otherwise ready for final resolution.

All parties must appear at the hearing and be ready to proceed with the presentation of evidence on all issues. An ALJ may grant a continuance of the final hearing only upon a showing of good cause or by consent of the parties. A continuance will generally not be granted for conflicts after the attorney has cleared the hearing date in advance.

In cases where §287.203 applies, the ALJ shall issue an award, including findings of facts and rulings of law, within 90 days of the last day of the hearing. For all other hearings (except hearings on the medical fee disputes reasonableness cases) an ALJ shall issue the award within 90 days of the last day of the hearing. The hearing shall be concluded within 30 days of the commencement of the hearing, except in extraordinary circumstances.

If the ALJ determines that any proceedings have been brought, prosecuted, or defended without reasonable grounds, the ALJ may assess the whole cost of the proceedings upon the party who brought, prosecuted, or defended them. The ALJ shall not issue a written award if the case is settled or dismissed after a hearing and before the award is issued.

**Compromise settlements** between the parties must be approved by an ALJ in order to be valid. An ALJ will approve a settlement agreement pursuant to §287.390 as valid and enforceable as long as:

- The settlement is not the result of undue influence or fraud;
- The employee fully understands his or her rights and benefits;
- The employee voluntarily agrees to accept the terms of the agreement; and
- The settlement is in accordance with the rights of the parties.

All stipulations for compromise settlement submitted for approval must be accompanied by copies of all available medical rating reports, surgical notes, and radiological reports, or progress notes showing a diagnosis, or statement from the employer/insurer's attorney indicating that the injury is of such a minor nature that no medical report is necessary. Stipulations for compromise settlement in an acceptable format may be presented for approval by mail or in person.

An order of **default judgment or dismissal** may be issued in the following circumstances:

- Default Hearings and Awards A case may be set for default judgment upon the request of the employee if the employer/insurer has failed to appear and/or defend the claim.
- Voluntary Dismissals A claim for compensation may be voluntarily dismissed by the employee as to any party, or the case as a whole.
- Dismissal for Failure to Prosecute Cases in which no party has requested a setting in one year will automatically be set on a dismissal docket. The claim for compensation may be dismissed for failure to prosecute if, after notice to the parties, the claimant or the claimant's attorney fails to show good cause as to why the claim should not be dismissed.



# **Docket Settings & Hearings**

		Setting Types			Hearing	Types	
ffice/Docket Location	Counties Covered	Conference	Pre- Hearing	Mediation	Dismissal	Hardship	Final
ape Girardeau Office							
Bloomfield	Stoddard	30	27	83	27	0	3
Cape Girardeau	Bollinger, Cape Girardeau,	256	186	389	127	7	12
Caruthersville	Dunklin, Pemiscot	71	21	138	28	0	2
Farmington	St. Francois, St. Genevieve	144	84	270	96	6	25
Festus CAPE	Jefferson	164	72	339	177	4	7
Ironton	Iron, Madison, Reynolds, Washington	52	46	99	38	2	0
New Madrid	New Madrid	87	86	144	26	0	0
Popular Bluff	Butler, Carter, Ripley, Wayne	105	63	286	41	0	3
Sikeston	Mississippi, Scott	125	98	165	42	5	4
fferson City Office							
Boonville	Cooper, Howard	38	114	0	11	0	0
Camdenton JC	Camden, Hickory, Morgan	127	488	0	43	3	5
Columbia	Boone	453	974	1	81	6	23
Eldon (Held in J.C.)	Miller	30	152	0	16	0	2
Fulton (Held in J.C.)	Callaway	116	635	0	23	4	10
Hannibal	Clark, Lewis, Marion, Pike, Ralls	211	843	0	31	5	0
Hermann	Gasconade	15	117	0	17	0	0
Jefferson City	Cole, Maries, Moniteau, Osage	253	697	640	76	4	16
Kirksville	Adair, Knox, Putnam, Schuyler, Scotland, Sullivan	123	315	0	26	0	1
Macon	Linn, Macon, Shelby	103	137	0	8	1	0
Marshall	Saline	88	179	0	19	3	7
Mexico	Audrain, Montgomery	72	577	0	26	4	5
Moberly	Chariton, Monroe, Randolph	113	232	0	23	2	3
Rolla	Crawford, Dent, Phelps	180	850	0	58	4	7
Sedalia	Benton, Pettis	165	533	0	43	4	8

		Hearing Types					
Office/Docket Location	Counties Covered	Conference	Pre- Hearing	Mediation	Dismissal	Hardship	Fina
Joplin Office							
Joplin	Jasper	415	1,627	347	49	7	47
Lamar	Barton, Cedar, Dade, Vernon	102	460	1	17	0	0
Monett	Barry, Lawrence	140	802	0	12	0	0
Neosho	McDonald, Newton	129	400	0	18	0	0
Kansas City Office							
Clinton	Bates, Henry, Johnson, St. Clair	102	61	0	93	4	6
Kansas City	Cass, Jackson, Southern Platte	1,050	279	1,779	2,063	171	579
Lexington	Lafayette, Ray	39	12	0	27	0	0
Springfield Office							
Branson	Stone, Taney	136	192	57	44	0	2
Lebanon	Laclede, Pulaski, Wright	143	233	81	37	1	4
Springfield	Christian, Dallas, Greene, Polk, Webster	750	1,784	515	136	20	73
West Plains	Douglas, Howell, Oregon, Ozark, Shannon, Texas	112	115	30	18	1	5
St. Charles Office*							
St. Charles	St. Charles	305	3,786	426	195	9	55
Union/Washington	Franklin	71	1,194	150	47	1	9
Warrenton	Lincoln, Warren	72	539	82	22	0	2
St. Jacoph Office							
St. Joseph Office Bethany	Daviess, Harrison	24	20	0	4	0	0
Chillicothe	Caldwell, Carroll, Livingston	67	76	5	9	1	1
Maryville	Atchison, Gentry, Holt,	118	66	2	15	0	1
St. Joseph	Nodaway, Worth Andrew, Buchanan, Clinton, DeKalb	454	846	112	86	5	22
Trenton	Grundy, Mercer	24	49	2	1	0	0
St. Louis Office*							
			-	-			
Festus STL	Jefferson	0	0	8	0	0	1
Union/Washington	Franklin	43	289	70	7	0	1
St. Charles STL	St. Charles	77	1,290	326	194	3	9
St. Louis	City of St. Louis, St. Louis	1,554	14,666	5,793	473	45	324
Warrenton STL	Lincoln, Warren	18	211	35	17	0	0
TOTALS		9,066	36,523	12,375	4,687	332	1,28

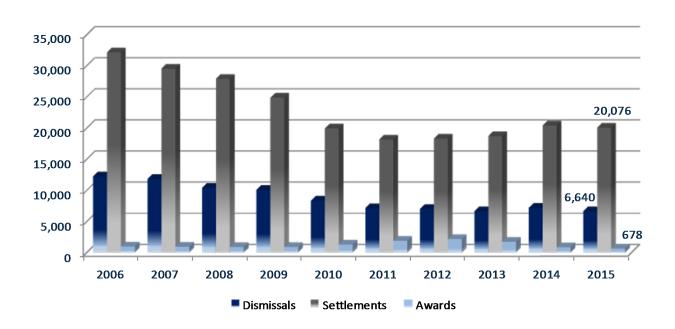
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\*The St. Louis office absorbed the St. Charles docket locations effective July 1, 2015.



## **Case Resolutions**

In 2015, 27,394 workers' compensation cases were resolved by an ALJ. The number of settlements reached decreased by 1.8%, while the number of awards issued decreased by 22% and the number of dismissals decreased by 8.1% from 2014.



### Workers' Compensation Case Resolutions 2006 - 2015

Section 287.460 requires all awards to be issued by the administrative law judge within 90 days of the last day of the hearing on the case. The hearing is generally concluded within 30 days of the commencement of the hearing, unless there are "extraordinary circumstances where a lengthy trial or complex issues necessitate a longer time than 90 days." In 2015, 94 percent of all awards were issued within the statutory time frame.



# Tort Victims' Compensation Fund

The Missouri Tort Victims' Compensation Fund (the Fund) was established by legislation passed in 1987. Revenue into the Fund is generated by a portion of money paid as punitive damages in civil lawsuits in Missouri. In 2001, the Missouri General Assembly enacted legislation authorizing claims to be made against the Fund, giving the Division the duty to evaluate those claims, and set up criteria for the evaluation of those claims.

The purpose of the Fund is to help compensate people who have been injured due to the negligence or recklessness of another (such as in a motor vehicle collision or a hunting accident), and who have been unable to obtain full compensation because the party at fault had no insurance, or inadequate insurance, or has filed for bankruptcy, or for other reasons specified in the law.

In 2012, 56 claims were filed during the 2012 Annual Claims Period, 50 of which were successful. The value of the individual successful claims ranged from \$16,273.62 to \$300,000.00, and the aggregated total was \$9,282,378.78. Additionally, hearings were requested in two of the claims filed during the 2011 Annual Claims Period. Those hearings were not pursued in a timely fashion and, as a final ruling had not yet been made, those two claims were excluded from the 2011 Annual Claims Period payout. By Rule, these claims were added to the 2012 Annual Claims Period once the rulings became final, for payout along with the successful 2012 Annual Claims, raising the aggregated total of individual claims to \$9,881,378.78. On June 30, 2015, there was \$366,000.00 available to pay claims. As the total amount awarded exceeded the amount available for payment, the law required that each claim be paid on a pro rata basis. Therefore, each claimant received more than 3.7 cents for each dollar awarded. All checks were mailed on July 2, 2015.

53 claims were filed during the 2013 Annual Claims Period, 44 of which were successful. The value of the individual successful claims ranged from \$5,000.00 to \$300,000.00, and the aggregated total was \$6,544,204.92. No payments have yet been made on the 2013 Annual Claims Period cases.

There were 39 claims filed during the 2014 Annual Claims Period, 31 of which were successful; two of the unsuccessful claims are currently on appeal. The value of the individual successful claims ranged from \$10,000.00 to \$300,000.00, and the aggregated total was \$5,239,184.57. No payments have yet been made on the 2014 Annual Claims Period cases.

36 claims were filed during the 2015 Annual Claims Period. These claims are currently under administrative review. The balance of the Fund as of December 31, 2015 was \$2,313.93.



# Accomplishments & Initiatives

### **REMOTE ELECTRONIC CLAIMS AUDIT**

To take advantage of improvements in technology, the Division's Insurance Unit established procedures in 2010 for its claims auditors to conduct remote electronic claims audits if a self-insured employer or group trust's third party administrator (TPA) maintains its case files electronically. This eliminates travel time and related expenses while maintaining the integrity of the claims audit and audit report. Since 2013, a number of additional TPA's have added partial electronic access which enables the auditors to conduct part of the audit electronically, thus reducing the amount of time and related expenses of the on-site audit. Since initiated in 2010, electronic and partially electronic audits have increased from 5.7% to 13.9%, in 2014, to 97.3% of audits conducted in CY 2015.

### SECOND INJURY FUND

During CY 2015, the Second Injury Fund was able to become current with regards to the payment of PTD awards/settlements, and was also able to pay a few held PPD awards/settlements, due to the continuous increase in revenues resulting from the supplemental surcharge in accordance with SB 1.



# Interstate Comparison

## Workers' Compensation Premium Rate Rankings

Missouri employers pay, on average, the 31<sup>st</sup> lowest workers' compensation premium rates in the nation. Missouri's premium rate index is \$1.98 per \$100 of payroll or 107 percent of the national median, which was \$1.85 in 2014. This is a two percent decrease from the national median in 2012.

2014 Ranking	2012 Ranking	State	Index Rate	Percent of Study Median	Effective Date
1	3	California	3.48	188%	January 1, 2014
2	2	Connecticut	2.87	155%	January 1, 2014
3	7	New Jersey	2.82	152%	January 1, 2014
4	5	New York	2.75	148%	January 1, 2014
5	1	Alaska	2.68	145%	January 1, 2014
6	6	Oklahoma	2.55	137%	1/1/2013 State Fund, 1/1/2014 Private
7	4	Illinois	2.35	127%	January 1, 2014
8	14	Vermont	2.33	125%	April 1, 2013
9	30	Delaware	2.31	125%	December 1, 2013
10	15	Louisiana	2.23	120%	January 1, 2014
11	8	Montana	2.21	119%	July 1, 2013
12	9	New Hampshire	2.18	118%	January 1, 2014
13	10	Maine	2.15	116%	April 1, 2013
14	19	Idaho	2.01	109%	January 1, 2014
17	13	Washington	2.00	108%	January 1, 2014
17	16	South Carolina	2.00	108%	September 1, 2013
17	12	Pennsylvania	2.00	108%	April 1, 2013
20	27	New Mexico	1.99	108%	January 1, 2014
20	20	Rhode Island	1.99	107%	July 1, 2013
20	17	Minnesota	1.99	107%	January 1, 2014
21	36	MISSOURI	1.98	107%	January 1, 2014
22	19	Tennessee	1.95	105%	March 1, 2013
23	12	Wisconsin	1.92	104%	October 1, 2013
24	25	Iowa	1.88	101%	January 1, 2014
25	23	South Dakota	1.86	100%	July 1, 2013
27	35	Hawaii	1.85	100%	January 1, 2014
27	25	North Carolina	1.85	100%	April 1, 2013
28	29	Florida	1.82	98%	January 1, 2014
29	21	Alabama	1.81	97%	March 1, 2013
30	33	Nebraska	1.78	96%	February 1, 2013
31	31	Wyoming	1.76	95%	January 1, 2014
32	27	Georgia	1.75	95%	July 1, 2013
33	28	Ohio	1.74	94%	July 1, 2013
34	32	Michigan	1.68	91%	January 1, 2013
35	34	Maryland	1.64	88%	January 1, 2014
36	38	Texas	1.61	87%	June 1, 2013
37	37	Arizona	1.60	86%	January 1, 2014
38	42	Mississippi	1.59	85%	March 1, 2013
39	41	Kansas	1.55	83%	January 1, 2014
40	22	Kentucky	1.51	82%	October 1, 2013
41	43	Colorado	1.50	81%	January 1, 2014
43	40	West Virginia	1.37	74%	November 1, 2013
43	39	Oregon	1.37	74%	January 1, 2014
45	45	Utah	1.31	71%	December 1, 2013
45	47	District of Columbia	1.31	70%	November 1, 2013
46	46	Nevada	1.26	68%	March 1, 2013
48	44	Massachusetts	1.17	63%	September 1, 2010
48	48	Virginia	1.17	63%	April 1, 2013
49	49	Arkansas	1.08	58%	July 1, 2013
50	50	Indiana	1.06	57%	January 1, 2014
51	51	North Dakota	0.88	47%	July 1, 2013

Source: Oregon Department of Consumer & Business Services, 2014 (bi-annual Workers' Compensation Premium Rate Ranking report) 50

# **MO DWC Contacts**

#### **Missouri Division of Workers' Compensation**

(Central Office) P.O. Box 58 Jefferson City, MO 65102-0058 (573) 751-4231 Internet Home Page: <u>www.labor.mo.gov/dwc</u> Toll Free Information Line: (800) 775-2667

#### **Dispute Management Unit**

P.O. Box 58 Jefferson City, MO 65102-0058 (573) 526-4951

#### Fraud and Noncompliance Unit

P.O. Box 1009 Jefferson City, MO 65102-1009 (800) 592-6003

#### **Insurance Unit**

P.O. Box 58 Jefferson City, MO 65102-0058 (573) 526-3692

#### Medical Fee Dispute

P.O. Box 58 Jefferson City, MO 65102-0058 (573) 526-5610 or (573) 522-2546

### Missouri Workers' Safety Program

P.O. Box 58 Jefferson City, MO 65102-0058 (573) 526-5757

#### **Rehabilitation and Second Injury Fund**

P.O. Box 58 Jefferson City, MO 65102-0058 (573) 526-3505

Religious Exception and Proof of Coverage P.O. Box 58 Jefferson City, MO 65102-0058 (573) 522-2546 or (573) 526-4941

#### **Local Office Directory**

**Cape Girardeau** Phone: (573) 290-5757 Fax: (573) 290-5760 3102 Blattner, Suite 101 Cape Girardeau, MO 63701

#### **Jefferson City**

Phone: (573) 751-4231 Fax: (573) 751-2012 3315 West Truman Blvd., P.O. Box 58 Jefferson City, MO 65102

#### Joplin

Phone: (417) 629-3032 Fax: (417) 629-3035 3311 Texas Ave. Joplin, MO 64801

#### **Kansas City**

Phone: (816) 889-2481 Fax: (816) 889-2489 1410 Genessee St., Suite 210 Kansas City, MO 64102-1047

#### Springfield

Phone: (417) 888-4100 Fax: (417) 888-4105 1736 E. Sunshine, Suite 610 Springfield, MO 65804

#### **St. Joseph** Phone: (816) 387-2275 Fax: (816) 387-2279 525 Jules St. St. Joseph, MO 64501

**St. Louis** Phone: (314) 340-6865 Fax: (314) 340-6915 111 North 7<sup>th</sup> St., Room 250 St. Louis, MO 63101

# Additional Contacts

Missouri Department of Insurance, Financial Institutions and Professional Registration (DIFP) Property and Casualty Section P.O. Box 690 Jefferson City, MO 65102-0690 (573) 751-3365 or (800) 726-7390 Internet Home Page: <u>www.insurance.mo.gov</u> 51

National Council on Compensation Insurance (NCCI) 11430 Gravois Road St. Louis, MO 63126 (314) 843-4001 Customer Service (800) 622-4123 Internet Home Page: <u>www.ncci.com</u>



Missouri Department of Labor and Industrial Relations Division of Workers' Compensation P.O. Box 58 3315 West Truman Blvd Jefferson City, MO 65102-0058 Phone: 800-775-2667 E-mail: workerscomp@labor.mo.gov Website: www.labor.mo.gov/dwc